

General Assembly

Committee Bill No. 5357

January Session, 2015

LCO No. 3728



Referred to Committee on HUMAN SERVICES

Introduced by: (HS)

AN ACT INCREASING ACCESS TO CHILD CARE SUBSIDIES FOR WORKING FAMILIES.

Be it enacted by the Senate and House of Representatives in General Assembly convened:

- Section 1. Section 17b-749 of the general statutes is repealed and the following is substituted in lieu thereof (*Effective from passage*):
- 3 (a) The Commissioner of Early Childhood shall establish and 4 operate a child care subsidy program to increase the availability, 5 affordability and quality of child care services for families (1) with a 6 parent or caretaker who is working, [or] attending high school, or, to 7 advance career prospects, is enrolled in an institution of higher 8 education, as defined in section 31-222, or a training program, or (2) 9 who [receives] receive cash assistance under the temporary family 10 assistance program from the Department of Social Services and have a 11 parent or caretaker relative who is participating in an approved 12 education, training or other job preparation activity. Services available 13 under the child care program shall include the provision of child care 14 subsidies for children under the age of thirteen or children under the 15 age of nineteen with special needs. The Office of Early Childhood shall 16 open and maintain enrollment for the child care subsidy program and

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shall administer such program within the existing budgetary resources available. The office shall issue a notice on the office's Internet web site and shall provide written notice to recipients of program benefits and to service providers any time the office closes the program to new applications, changes eligibility requirements, changes program benefits or makes any other change to the program's status or terms, provided the office shall not be required to issue such notice when the office expands program eligibility. Any change in the office's acceptance of new applications, eligibility requirements, program benefits or any other change to the program's status or terms for which the office is required to give notice pursuant to this subsection, shall not be effective until thirty days after the office issues such notice.

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(b) The [commissioner] Commissioner of Early Childhood shall establish income standards for applicants and recipients at a level to include a family with gross income up to fifty per cent of the statewide median income, except [the commissioner (1) may increase the income level to up to seventy-five per cent of the state-wide median income, (2) upon] that a family whose gross income increases to not more than seventy-five per cent of the state-wide median income after an initial eligibility determination shall remain eligible for the program. Upon the request of the [Commissioner] Department of Children and Families, the commissioner may waive the income standards for adoptive families so that children adopted on or after October 1, 1999, from the Department of Children and Families are eligible for the child care subsidy program. [, and (3) on] On and after March 1, 2003, the commissioner shall reduce the initial income eligibility level to up to fifty-five per cent of the state-wide median income for applicants and recipients who qualify based on their loss of eligibility for temporary family assistance. [The commissioner may adopt regulations in accordance with chapter 54 to establish income criteria and durational requirements for such waiver of income standards.]

(c) The [commissioner] Commissioner of Early Childhood, in

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consultation with the [Commissioner] Department of Social Services, shall establish eligibility and program standards including, but not limited to: (1) A priority intake and eligibility system with preference given to serving (A) recipients of temporary family assistance who are employed or engaged in employment activities under the Department of Social Services' "Jobs First" program, (B) working families whose temporary family assistance was discontinued not more than five years prior to the date of application for the child care subsidy program, (C) teen parents, (D) low-income working families, (E) adoptive families of children who were adopted from the Department of Children and Families and who are granted a waiver of income standards under [subdivision (2) of] subsection (b) of this section, (F) working families who are at risk of welfare dependency, and (G) any household with a child or children participating in the Early Head Start-Child Care Partnership federal grant program for a period of up to twelve months based on Early Head Start eligibility criteria; (2) health and safety standards for child care providers not required to be licensed; (3) a reimbursement system for child care services [which account] that accounts for differences in the age of the child, number of children in the family, the geographic region and type of care provided by licensed and unlicensed caregivers, the cost and type of services provided by licensed and unlicensed caregivers, successful completion of fifteen hours of annual in-service training or credentialing of child care directors and administrators, and program accreditation; (4) supplemental payment for special needs of the child and extended nontraditional hours; (5) an annual rate review process for providers, which assures that reimbursement rates are maintained at levels [which] that permit equal access to a variety of child care settings; (6) a sliding reimbursement scale for participating families; (7) an administrative appeals process; (8) an administrative hearing process to adjudicate cases of alleged fraud and abuse and to impose sanctions and recover overpayments; (9) an extended period of program and payment eligibility when a parent who is receiving a child care subsidy experiences a temporary interruption in employment or other

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approved activity; and (10) a waiting list for the child care subsidy program that reflects the priority and eligibility system set forth in subdivision (1) of this subsection, which [is] shall be reviewed periodically, with the inclusion of this information in the annual report required to be issued annually by the office to the Governor and the General Assembly in accordance with section 17b-733. Such [action will] report shall include, but not be limited to, family income, age of child, region of state and length of time on such waiting list.

- (d) [(1)] Not later than [January 1, 2011] <u>July 1, 2015</u>, an applicant determined to be eligible for program benefits shall remain eligible for such benefits for a period of not less than [eight] <u>twelve</u> months from the date that such applicant is determined to be eligible, provided the [Commissioner of Social Services] <u>Commissioner of Early Childhood</u> has not determined, during such [eight-month] <u>twelve-month</u> period, that the applicant's circumstances have changed so as to render the applicant ineligible for program benefits. The [Commissioner of Social Services] <u>commissioner</u> shall not make an eligibility determination for a recipient of program benefits more than one time per [eight-month] <u>twelve-month</u> period. [, except as provided in subsection (f) of this section.
- (2) On and after July 1, 2014, the Commissioner of Early Childhood shall succeed the Commissioner of Social Services for the purpose of making the eligibility determinations pursuant to subdivision (1) of this subsection.]
- (e) Within available appropriations, a recipient of program benefits who takes unpaid leave from such recipient's employment due to the birth or impending birth of a child shall be granted not more than six weeks of payment eligibility during the leave if: (1) The recipient intends to return to work at the end of the unpaid leave; (2) the recipient verifies that eligibility is needed to prevent the loss of a slot in a school-based program or licensed child care setting; and (3) the child receiving child care services under the program continues to

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attend the program during the recipient's leave.

[(f) (1) Not later than October 15, 2011, the Commissioner of Social Services shall submit a report, in accordance with the provisions of section 11-4a, to the joint standing committees of the General Assembly having cognizance of matters relating to human services and appropriations and the budgets of state agencies concerning eligibility redeterminations made on an eight-month basis. Such report shall include an analysis of overpayments of program benefits made by the Department of Social Services and administrative costs incurred by the department as a result of eligibility redeterminations made on an eight-month basis. On and after October 15, 2011, and until June 30, 2014, the Commissioner of Social Services may make eligibility redeterminations on a six-month basis if, after January 1, 2011, the department's overpayments of program benefits have increased in comparison with the period between January 1, 2010, and December 31, 2010, as a result of having an eight-month eligibility redetermination period.]

[(2)] (f) On and after July 1, [2014] 2016, and annually thereafter, the Commissioner of Early Childhood shall submit a report, in accordance with the provisions of section 11-4a, to the joint standing committees of the General Assembly having cognizance of matters relating to children, education, human services and appropriations concerning eligibility redeterminations made on [an eight-month] a twelve-month basis. Such report shall include an analysis of overpayments of program benefits made by the office and administrative costs incurred by the office as a result of eligibility redeterminations made on [an eight-month] a twelve-month basis. [On and after July 1, 2014, the commissioner may make eligibility redeterminations on a six-month basis if the office's overpayments of program benefits have increased in comparison with the period between January 1, 2010, and December 31, 2010, as a result of having an eight-month eligibility redetermination period.]

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(g) A provider under the child care subsidy program that qualifies for eligibility and subsequently receives payment for child care services for recipients under this section shall be reimbursed for such services until informed by the office of the recipient's ineligibility.

- (h) All licensed child care providers and those providers exempt from licensing shall provide the office with the following information in order to maintain eligibility for reimbursement: (1) The name, address, appropriate identification, Social Security number and telephone number of the provider and all adults who work for or reside at the location where care is provided; (2) the name and address of the child's doctor, primary care provider and health insurance company; (3) whether the child is immunized and has had health screens pursuant to the federal Early and Periodic Screening, Diagnostic and Treatment Services Program under 42 USC 1396d; and (4) the number of children cared for by the provider.
- (i) On or after July 1, 2014, the [commissioner] <u>Commissioner of Early Childhood</u> shall adopt regulations, in accordance with the provisions of chapter 54, to implement the provisions of this section.
- (j) The [commissioner] <u>Commissioner of Early Childhood</u> shall submit to the joint standing committees of the General Assembly having cognizance of matters relating to <u>children</u>, <u>education</u>, human services and appropriations and the budgets of state agencies a copy of the Child Care and Development Fund Plan that the commissioner submits to the Administration for Children and Families pursuant to federal law. [The] <u>A</u> copy of the plan shall be submitted to the committees not later than thirty days after submission of the plan to the Administration for Children and Families.

This act shall take effect as follows and shall amend the following sections:

Section 1 from passage 17b-749

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Statement of Purpose:

To change eligibility redetermination periods in conformance with federal law and to extend eligibility for parents whose income increases after their initial eligibility determination or who are attending educational or training courses to advance their careers.

[Proposed deletions are enclosed in brackets. Proposed additions are indicated by underline, except that when the entire text of a bill or resolution or a section of a bill or resolution is new, it is not underlined.]

Co-Sponsors: REP. ROSATI, 44th Dist.; REP. ABERCROMBIE, 83rd Dist.

REP. LOPES, 24th Dist.

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